edi3 Inter Customs Ledger 0.1.0 Specification

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## Change Process

This document is governed by the [2/COSS](http://rfc.unprotocols.org/spec:2/COSS/) (COSS).

## Language

The key words “MUST”, “MUST NOT”, “REQUIRED”, “SHALL”, “SHALL NOT”, “SHOULD”, “SHOULD NOT”, “RECOMMENDED”, “MAY”, and “OPTIONAL” in this document are to be interpreted as described in RFC 2119.

## Abstract

This document describes a technical specification for the trusted transfer of cross-border regulatory documents between government agencies using distributed ledger technology. The use of a distributed ledger approach for G2G document sharing offers several advantages over alternative methods.

* There is no centralised infrastructure - thereby avoiding the need for complex funding models and avoiding a single point of failure or security risk.
* Each country can host trade documents within their jurisdiction, conforming to increasingly strict data soveriegnty rules.
* Trade documents can be notarised and verified with very high integrity against tampering or forgery.
* Where appropriate (eg single use certificates), documents as digital assets can be transfered and acquitted follwing the physical asset movement.

There is no expectation that a single uber-ledger supports all G2G transactions. A apecific ledger may service as few as two countries and may be limited to a single process (eg certificates of origin and certificates of non-manipulation) or may service multiple coujntries and multiple processes. Therefore this specification supports the use of multiple different distributed ledgers (both public and private) by defining a standrdised protocol that allows users within a jurisdiction to interact with multiple ledgers via a simple interface.

This document uses Certificates of Origin and Certificates of Non-Manipulation as the guiding use case for the initial specification, however it is intended that the Inter Customs Ledger should be generic and allow for the transfer of any shipment related documentation between authorised agencies.

## Glossary

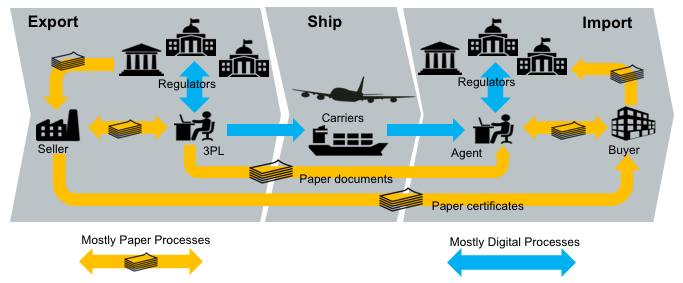
To-do : replace this section with a simple link to role definitions in the dictionary specification

|  |  |
| --- | --- |
| Term | Description |
| 3PL | Third Party Logistics Provider (eg freight forwarders) |
| Agent | Intermediaries such as customs agents |
| API | Application Programming Interface |
| Carrier | A provider of transport means/equiment such a shipping line or airline |
| Certifying Body | An organisation that has been accredited to issue one or more certificate types - such as a chamber of commerce or government agency that may issue Certificates of Origin |
| DLT | Distributed Ledger Technology, of which Blockchain is the most common example. |
| Document | When capitalised in this document, this term refers to any document which gives authorisation for an importer or exporter to take some action (or be granted some further authority) with respect to an international shipment of goods. e.g. a Certificate of Origin, a Phytosanitary Certificate, an Export Declaration, etc |
| Exporter | Business or individual that is the seller of internationally traded goods |
| IGL Node | A device on an IGL network which has full visibility of the entire ledger and contriibutes to the integrity of the ledger by implementing a Consensus Algorithm. Typically operated by a national regulator |
| IGL User | any of the above roles that interact with the IGL (typically via some software application) |
| Importer | Business or individual that is the buyer of internationally traded goods |
| Regulator | A government agnecy such as a customs authority |

# IGL Requirements

## Business Context

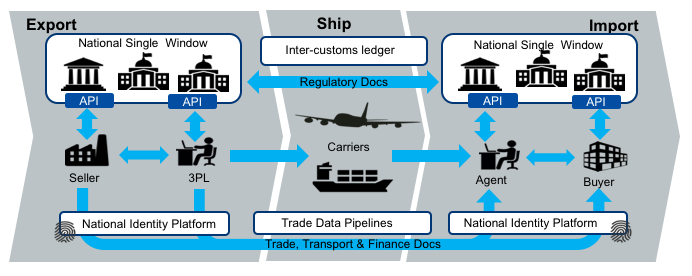
International trade clearance procedures require a number of documents to be presented to satisfy the requirements of a variety of agreements. For example, in order for an importer to gain preferential tariff treatment under a Free Trade Agreement, the importer must present a valid Certificate of Origin (issued to the exporter) which states that the goods being imported qualify as originating in the country which is party to the agreement. These processes are managed largely by the transfer of paper documents which are subject to loss, alteration and forgery.



paper flows

In many jurisdictions, significant digitisation progress has been made for interactions between the national regulators (eg customs) and the local regulated community (eg importers, exporters, etc). In Australia for example, 99% of customs documents are already lodged electronically. However there still remains a very significant amout of paper documents that support cross border trade. The majority of the paper documents fit the same pattern; they are issued by a party in the exporting country but required by the regulator of the importing country for goods clearance. One significant reason that paper has been difficult to replace is that there is no direct trust relationshiop that allows in importing regulator to confirm the identity of the document issuer in the exporting jurisdiction.

An Inter Customs Ledger (IGL) is proposed as an apporach to the transfer of shipment related documents between customs agencies which is immediate, permanent and irrefutable. The intercustoms ledger is essentially a trust bridge between national identity schemes - basically the importing regulator trusts the identity of the document issuer because the exporting regulator confirms the issuer identity.



digital flows

The future state diagram shows the relationship between the IGL and three other key components.

* National single windows and port community systems provide a streamlined and automated means for local entities (traders, 3PL, agents, etc) to interact with their local regulators. Many nations now have some kind of single window system but implementations are varied and usually unique to the local regualatory environment. The IGL can be thought of as a cross-border integration framerwork *between* national single windows. However, it is important that the varied and complex national rules do not bleed into the IGL so that integration remains simple.
* National digital identity schemes are emerging in many jursdictions are provide a way for businesses and individuals in a country to prove their identity to any government agency and to any authorised non-government entity. Business identity schemes are typically linked to public tax registration numbers. Individual identities may be linked to a business identity and will normally include the idea of identity assurance levels which indicate the degree of identity integrity attached to the token holder. This means, for example, that a certificate of origin provided by an exporter to their local customs authority (possibly via a single window) can be passed to the importing authority together with a high integrity identity claim. In this way, the IGL is essentially an international “trust bridge” between national identity schemes.
* Commercial trade data platforms/pipelines are an emerging capability that seek to provide their customers with and-to-end supply chain visibility and management. They are essentially multi-source data aggregators and their scope usually includes some or all of trade, transport, financial, and regulatory data. The data managed by commerciasl pipleines is not only traditional trade documents (invoices, bills of lading etc) but also IoT streams like data feeds from instrumented smart containers. These platforms can provide significant value to their stakeholders and have a scope much larger than G2G data sharing. The IGL complements these commercial services and does not compete with them.

## Architectural Principles

|  |  |  |
| --- | --- | --- |
| ID | Principle | Rationale |
| P1 | Avoid bleeding any local regulatory complexities into cross-border processes | A strong separation between local complexity and cross border document exchange is essential for scalability. The IGL specification must be as simple as possible in order for updake to scale. |
| P2 | Support multiple distributed ledger types & networks | A single global uber-ledger would need to pick a technology winner, would restrict the ability to intruduce non breaking extensions, would present a high value attack target, and is unlilkely to be supported by every nation. |
| P3 | Coexist nicely with paper processes | A switch from paper processes to native digital documents exchanged via IGL will not happen overnight. Therefore the IGL shoiuld add value to existing paper processes and should facilitate a simple and gradual transitoin from paper to native digital documents. |
| P4 | Leverage the unique position of national regulators | Customs authorities enjoy a unique postion as the single convergence point for all imports to and exports from a country. That allows an intercustomes ledger to easily achieve complete coverage of bilateral or multilateral trading relationships. |
| P5 | Complement rather than compete with commercial platforms | Regulators are not natural innovators. The ideal IGL will provide a non-comptetitive platform that leverages the position to regualators to the benefit of their constituents whilst allowing comemrcial innovation to flourish. |
| P6 | Do not *require* businesses to provide more than their local regulatory obligations demand. | There may be genuine value to business in using the IGL for cross border processes beyond the regulatory minimum but regulators cannot and should not demand it. Therefore, IGL implementations should define a clear value propisition for every document that exceeds the regulatory minimum. |
| P7 | Assume on-chain data is public | The IGL may be implemented on either public ledgers such as etherium or private ledgers such as hyperledger. In either case, it should be assumed that on-chain data is public since even a private ledger has multiple nodes, each of which has a has a full copy and the privacy of on-chain data cannot be guaranteed. |

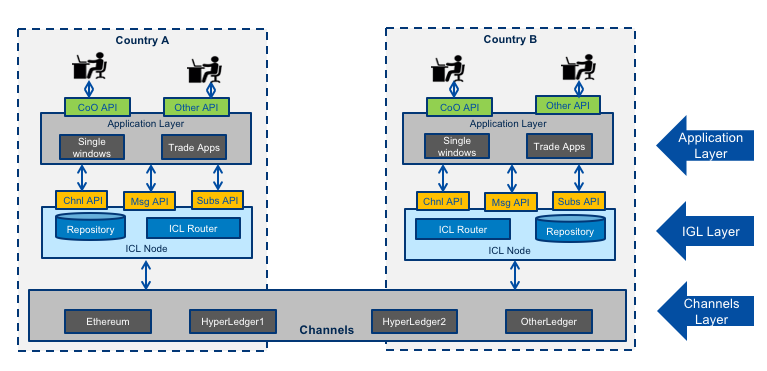
## High Level Requirements

|  |  |  |
| --- | --- | --- |
| ID | Requirement | Solution Links |
| R1 | The on-chain IGL data model MUST be simple enough to support any cross border use case. | Link to IGL on-chain data model |
| R2 | The on-chain IGL data SHOULD not contain sensitive or private information | link to threat-risk analysis |
| R3 | A message on the IGL SHOULD provide a mechanism for discovering the full content of the document to which it relates | Link to discovery protocol |
| R4 | Trade documents referenced by the IGL SHOULD be accessible via a consistent API | Link to Repository API |
| R5 | The IGL SHOULD NOT require that the user have any knowledge of the specific leger technology used (ehterium, hyperledger, etc) | link to Message API |
| R6 | The IGL SHOULD NOT assume that the user knows which ledger and which protocol to use in order to exchange a specific document type between two countries. | Link to Routing API |
| R7 | Any Regulator SHOULD be able to participate in the IGL by hosting an IGL Message API that integrates with one or more ledgers | link to participation rules |
| R8 | Participating in the network by hosting a Message API SHOULD NOT automatically grant access to the content of a document | link to access control rules |
| R9 | The IGL MUST provide a mechanism for preventing an importer or exporter from re-using a document which is intended to have a single use | Link to smart contract patterns |
| R10 | The IGL MUST provide some mechanism for asserting the validity of a document presented by an importer or exporter | Link to notary / verification API |
| R11 | The IGL MUST provide some mechanism for invalidating a Document | Link to message API |
| R12 | The IGL MUST provide some mechanism for specifying who can perform certain actions with respect to a Document | Link to access control rules |
| R13 | The IGL SHOULD allow any blockchgain technology to be used | link to technology plug in architecture |
| R14 | The IGL MUST allow transactions to be written individually or in bulk | link to wire protocol / side tree architecture |
| R15 | The IGL MUST provide a consistent means to support any G2G business process | link to semantic layer architecture |

# IGL Technical Specification

## Architecture Overview

The IGL specification provides a flexible framework for distributed transaction management between participating countries for the exchange of regulatory or trade documents. The architecture assumes that no single Distributed Ledger Technology or netowrk will be used for all purposes by all countries. The conceptual model is shown below.



API Architecture

### Channels

The architecture permits the creation of any number of “channels” that can be used for bilateral or multi-lateral exchange of specific message types. One “channel” supports

* one or more message types drawn from a controlled vocabulary - for example unece.un.org:regulatory.coo.created
* two or more countries - for example “AU, SG”
* one ledger network and technology - eg ethereum
* one validity time period

### IGL Nodes

The IGL node layer represents the compomnents deployed one or more node operators in any country that wishes to participate in the inter-government ledger. It provides an abstraction above specific DLT channels but remains agnoistic of specific cross-border business processes such as origin data exchange. This layer provides one or more secure document repositories and implements the routing logic for recording channel transactions. THe IGL Node offers 3 standard APIs to the client layer.

* The Message API is used to record messages that include structured data and binary files that represent ledger transactions (eg a Certificate of origin).
* The Subscriptions API is used to subscribe to call backs about the status of ledger transactions (eg the certificate of origin is created / validated / acquitted)
* The channels API is used to query which channels are supported by the IGL node.

### Client Applications

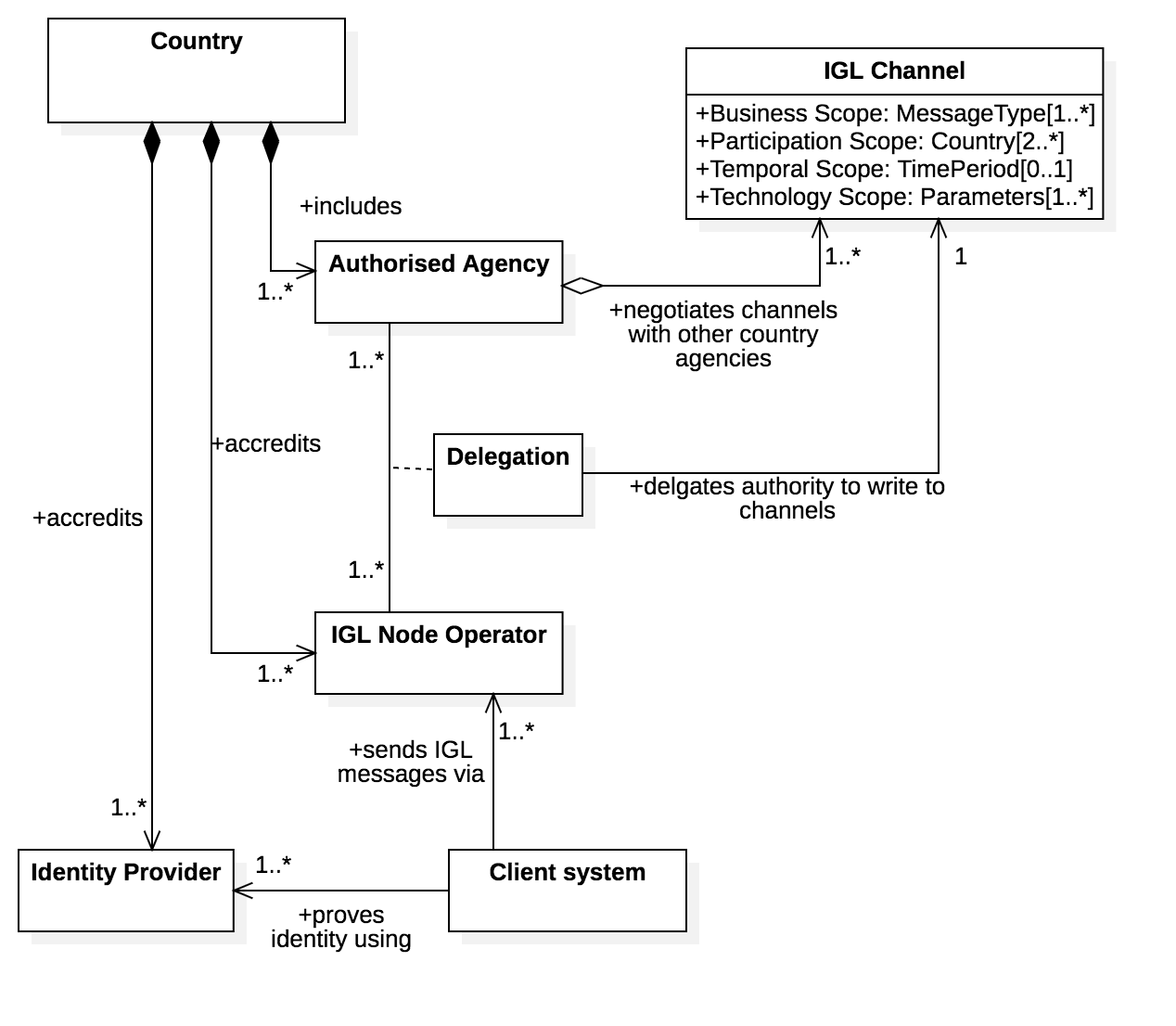
The applications layer represents any platform that will make use of the IGL for cross border exchange. THis is the business process specific layer and will typically be represented by single window applications or other trade & logistics applications. The diagramn shows a CoO (Certifcate of Origin) API as an example but this layer could support any trade document (invoice, Bill of Lading, etc).

## Governance Model

The IGL Specification assumes that any country may have several “authroised agencies” that have an existing authority to negotiate bilateral or multi-lateral exchanges with counterpart agencies in other countries. For example

* A Trade Agency may negotiate FTAs and the corresponding exchange of origin data.
* A Border Agency may negotiate secure trade lanes supported by exchange of Authorised Economic Operator (AEO) data and/or export declaration data.
* An Agriculatiure agency may neotiate the exchange of phytosanitary and otehr certificates.

Similarly the IGL specification assumes that there may be more than one IGL nodes in any conuntry and that these may be operated internally by an authorised agency or may be operated by accredited third parties. An authorised agency may delegate authority to exchange IGL messages on a channel to one or more node operators.



IGL Node Governance

Client systems may use an IGL node but must be authenticated via an accredited identity provider.

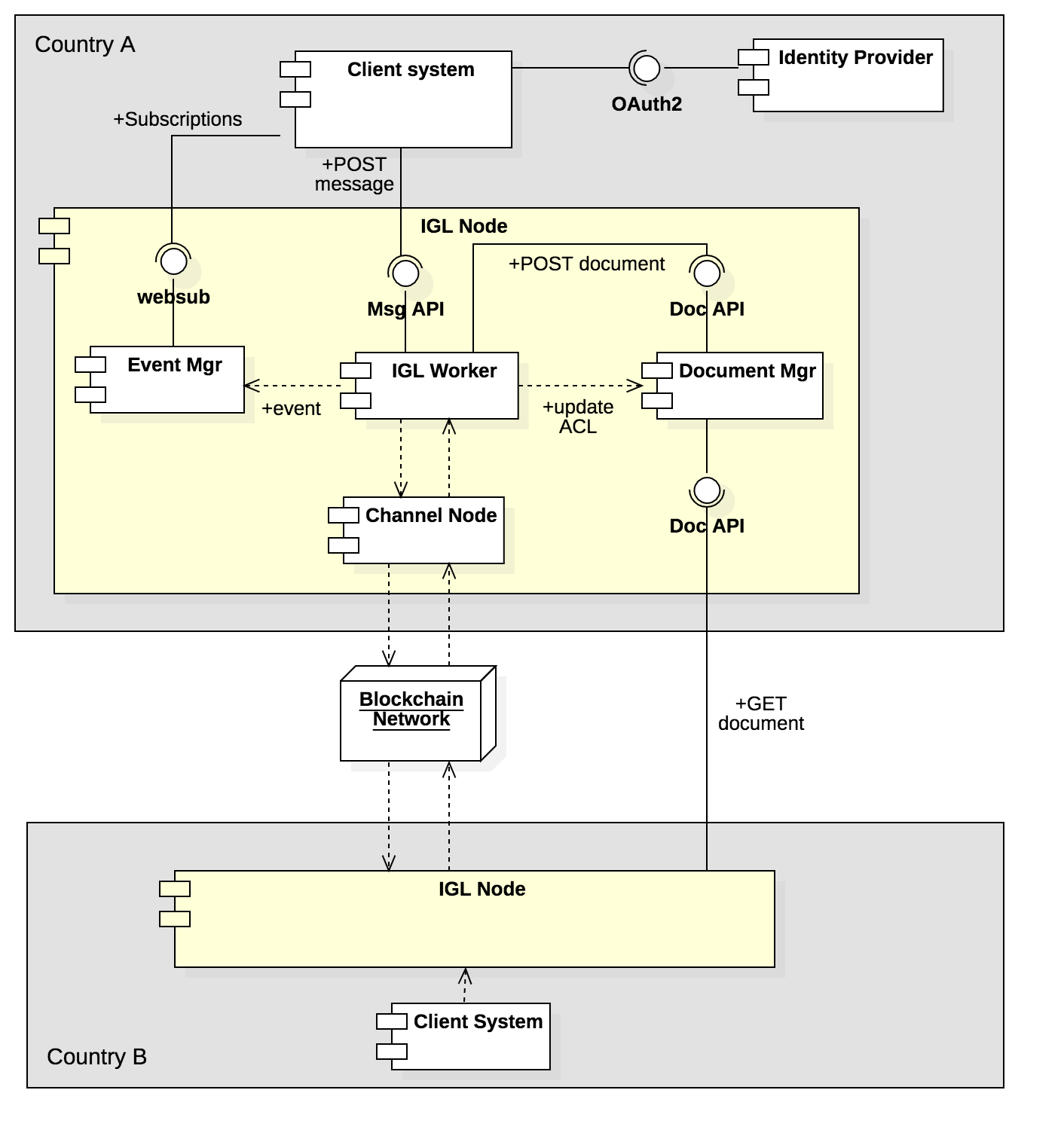
The accreditation schemes for both IGL nodes and identity providers are not defined by this specification because most countries will already have suitable protocols. For example:

* Some kind of trusted identity accreditation framework for identity providers - such as the AU government [TDIF](https://www.dta.gov.au/our-projects/digital-identity/join-identity-federation/accreditation-and-onboarding/trusted-digital-identity-framework)
* Some kind of security accreditation framework for node operators - such as the AU government [IRAP](https://www.cyber.gov.au/programs/irap)

Identity providers and node operators SHOULD reference the accrediation framework on their public websites.

## Component Model

A typical IGL node will comprise the high level componments illustrated in the diagram below.



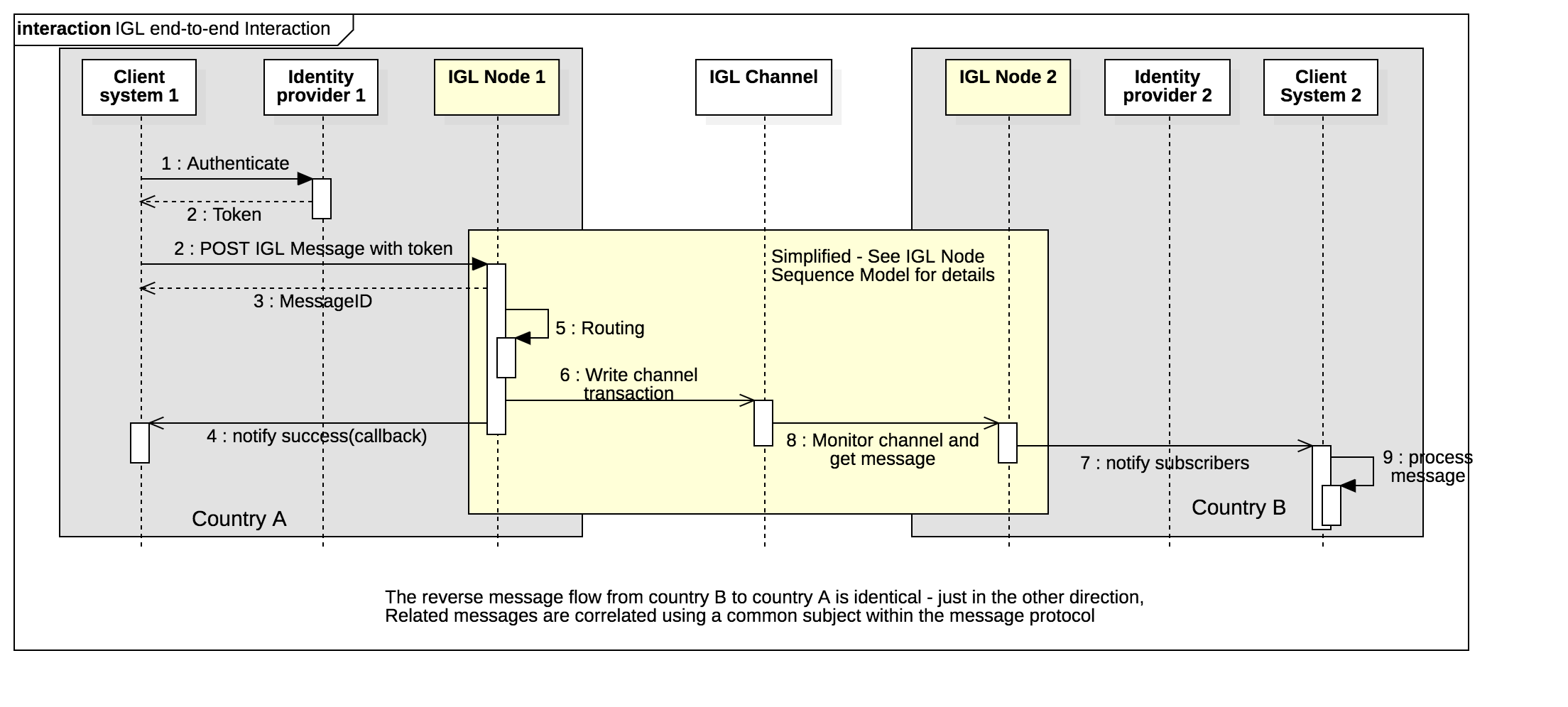
IGL Node Components

* An IGL worker exposes the Message API and is reasponsible to process IGL messages including secure document storage, routing the the relevant IGL channel, and communicating events to the event manager.
* A document manager exposes the document API and is responsible for the secure storage of documents (both structured data and binaries) that are referenced by a message on a channel.
* An event manager exposes the susbcriptions API and allows client systems to subscribe to notifications about messages that they post.

## Sequence Model

### Client sequence

The high level sequence flow for clinet system interactions with IGL nodes is shown below. Detailed interactions between node components and with IGL channels are not shown.



IGL client sequence

Assuming that a channel has been established as per the governance model then

* A document issuer using a client system proves their identity via an accredited identity provider (IDP), typically via the OAuth2 protocol, and the resulting token includes the identity of the document issuer.
* The client system POSTs an IGL message to the message API together with an access token from the IDP.
* The IGL node uses message metadata to determine the relevant IGL channel (or returns an error if there is no matching channel)
* The IGL node requests a new transaction of the relevant distributed ledger channel and, once consensus is completed and a block is written, the client is notified via the event manager.
* The counter party on the network detects the new message, gets the document, and notifies any subscribed parties (eg a government agency in country B) of the new message.
* The message is processed by the receiving agency business systems.
* The reverse flow (from country B back to coutnry A) follows exactluy the same pattern, except in the opposite direction. A long running conversation is implemented as multiple independent messages correlated via a common subject-id.

## Node Sequence

The sequence diagram below elaborates on the detailed interactions between IGL node components and IGL channels that are not shown on the client equence diagram.

[IGL node sequence](IGL%20Node%20Transaction.png)

Assuming that public keys of authorised node operators have been exchanged and mapped to persistent identities then

* A new message is received froma client by the message API
* The IGL worker will POST the contained or referenced document to the document API for secure storage. The IGL specification is not prescriptive of document format (see Semantic model section).
* The document API will return a unique fingerprint (multi-hash) of the stored document and will update it’s access control to allow read access by the recipient country authority.
* The IGL worker will determine the relevant IGL channel using “toCountry” and “messageType” fields from the message header and passes the message to the relevant (DLT technology specific) channel node
* The channel node requests a new ledger transaction comprising a semantic triple
  + Subject is a unique business identifier for the long running conversation which could be a namespace qualified id suhc as chamber.com.au:chafta-coo:123 or could be a GUID.
  + Object is the unique fingerprint (multihash) of the document that is attached to the message and stored in the documenbt repository.
  + Predicate is the semantic description of the message represented by the messageType. This must be drawn from a controlled vocabularoy (see semantic model) - eg unece.un.org:coo:created
* The channel completes consensus and writes a new block - this process is specific to the particular DLT techology (eg ethereum or hyperledger).
* once the new block is successfully written the channel node notifies the IGL worker which will send a callback event to all subscribed clients via the event manager.
* The new transaction is observed by the counter party IGL node which reads the transaction (ie the semntic triple)
* The recipient country node GETs the document identified by the Object multihash from the sender country repository. Authentication is via mutual SSL.
* The recipient country IGL node notifies any subscribed clients of the new transaction via the event manager of the recipient IGL node.

## API Specifications

### Message API

[Message API](Message%20API.png)

to-do : document this

### Document API & ACL

To-Do : document this

### Channel Registry API

To-Do : document this

### Subscriptions API

We think subscriptions should just use [W3C WebSub](https://www.w3.org/TR/websub/) - but will need to say something about standard WebSub event format.

## Semantic Model

This seciton is all about the predicate (ie message type IRI) and it’s relationship to supported document models/schema.

to-do: more details

## Security Architecture

There are two very distinct layers of users and corresponding identity assurance models.

### IGL Node Identity

Mutual SSL

to-do: more details

### Client Identity

In country IDP

to-do: more detrails about claims etc

# IGL Distributed Ledger Channels

### Ethereum Mapping

### Hyperledger Sawtooth Mapping

# IGL Business Applications

## Certificate of Origin